[COMMITTEE PRINT]

Млу 24, 1952

82d CONGRESS 2d Session

H. R. 7316

IN THE HOUSE OF REPRESENTATIVES

Макси 31, 1952

Mr. CELLER introduced the following bill; which was referred to the Committee on the Judiciary

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A BILL

To authorize the establishment of an Inventions Inventive Contributions Awards Board within the Department of Defense, and for other purposes.

1 Be it enacted by the Senate and House of Representa-2 tives of the United States of America in Congress assembled, 3 That this Act may be cited as the "Inventions Inventive 4 Contributions Awards Act of 1952".

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DECLARATION OF POLICY

6 SEC. 2. It is the purpose of this Act to foster invention 7 for national defense through the establishment within the 8 Department of Defense of an Inventions Inventive Contribu-

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tions Awards Board which shall be authorized to recom mend to the Secretary the making of such awards, to be
 known as National Defense Awards, as it shall consider
 just for meritorious inventions contributing to the national
 defense.

DEFINITIONS

7 SEC. 3. As used in this Act—

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(a) The term "invention contribution" means any art, 8 ·9 machine, manufacture, composition of matter, or any new and useful improvement thereof inventive contribution which 10 is useful, or susceptible of use, for application used in the na-11 12tional defense of the United States, and which is not subject to the provisions of the Atomic Energy Act of 1946, whether 13or not such invention is patented, unpatented, or patentable. 14 (b) The term "inventor contributor" means any person 15who has made an invention inventive contribution. 16

17 (c) The term "person" shall include any natural person,18 and his heirs.

(d) The term "the Department" shall mean the Department of Defense, and the term "Secretary" shall mean the
Secretary of Defense.

(e) The term "defense agency" means the Department,
or any other department, agency, or independent establishment in the executive branch of the Government (except

the Atomic Energy Commission), and or any wholly owned
 Government corporation, designated by the President as a
 defense agency for the purposes of this Act.

4 (f) The term "Board" means the Inventions Inventive
5 Contributions Awards Board established pursuant to section
6 5 of this Act.

7 (g) The term "award" means a National Defense
8 Award authorized by section 4 of this Act.

9 (h) The term "communication" shall mean either a
10 disclosure in writing or a submission of a physical embodi11 ment of the contribution.

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NATIONAL DEFENSE AWARDS

13SEC. 4. Whenever any inventor contributor has disclosed 14 directly or indirectly communicated his contribution to any 15 defense agency any invention which contributes or has con-16tributed substantially to the national defense, and any such 17agency in consequence of such disclosure communication has 18 used or caused to be used such invention, contribution, the 19 Secretary, upon the recommendation of the Board, may $\cdot 20$ make a National Defense Award to such inventor contributor 21in such amount, and subject to such terms and conditions, 22as the Board shall determine in conformity with the pro-23visions of this Act to be just compensation for such invention 24or a proper award for the use thereof.

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1 INVENTIONS INVENTIVE CONTRIBUTIONS AWARDS BOARD :2SEC. 5. (a) The Secretary is authorized to establish within the Department an Inventions Inventive Contribu-3 ·**4** tions Awards Board which shall be composed of not more 5 than fifteen members appointed by the Secretary, by and with the advice and consent of the Congress, for such term 6 7. or terms as he may specify, from persons individuals in civil life who are eminent in one or more of the following fields 8 9 of activity: Invention, science research, development, and 10patent law. The A quorum of the Board shall meet at such 11 times as the Secretary may specify to consider applications 12made pursuant to section 6 of this Act for awards. Five -13 members shall constitute a quorum of the Board.

(b) Each member shall receive compensation at the rate
of \$75 \$50 for each day of his attendance at meetings of the
Board, and shall be reimbursed for all travel expenses ac17 .tually incurred by him in the performance of his duties as a
member of the Board.

(c) The Board shall perform the duties required of it by
section 6 of this Act. The Secretary shall provide the Board
with such personnel and facilities as he may determine to be
required by the Board subject to approval by the Secretary,
for the performance of its functions.

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(d) The Board may promulgate such rules and regula-

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tions, not inconsistent with this Act, as may be required for
the performance of its duties hereunder.
APPLICATIONS FOR AWARDS AND PROCEEDINGS THEREON
SEC. 6. (a) Any inventor contributor may file with the
Secretary an application for an award under section 4 of
this Act, or be recommended for an award by the head of
any defense agency. Such application or recommendation
may be filed upon information and belief, and shall contain
a statement concerning—
(1) the nature of such invention contribution;
(2) the ownership thereof;
(3) the time date and manner of its disclosure
communication to any defense agency;
(4) the nature and extent of its use by any defense
agency;
(5) the utility of such invention to the United
States in the interest of national defense;
(6) (4) the nature and extent of the compensation
received by such inventor contributor from the United
States under any other provision of law for or on account
of the development or use of such invention; in connec-
tion with the contribution.
(7) (5) the nature and extent of the compensation
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	award for which application or recommendation is made	1
•	2 pursuant to this Act; and	2
	(8) (6) such other facts information as the Board	3
•	4 shall deem pertinent prescribe by its rules.	4
	5 (b) Each application or recommendation so filed shall	5
	6 be transmitted to the Board which, subject to the provisions	.6
	7 of this Act and of the Administrative Procedure Act, shall	7
·	8 hear and shall determine the questions presented by such	8
	⁹ application, and shall make and transmit to the Secretary a	9
	10 report thereon in which the Board shall set forth-	10
. •	11 (1) its findings of fact and conclusions of law;	11
	(2) its recommendation conclusions and recommen-	12
	13 <i>dations</i> on the question whether the applicant contributor	13
	14 is entitled to an award under this Act; and	14
	15 (3) the terms and conditions upon which any such	12
	16 award should be made.	10
	17 DETERMINATION OF ELIGIBILITY FOR AWARDS AND	17
	18 QUANTUM THEREOF	18
,	19 SEC. 7. (a) In any proceeding under this Act, the ap -	19
	20° plicant contributor shall bear the burden of establishing by	20
г	-21 probative proof the disclosure communication of the inven-	2
	22 tion contribution in question by the inventor directly or	2
	$^{}_{2}23$ indirectly to a defense agency and the use of such invention	2
	24 by a defense agency in consequence of such disclosure, except	2
	25 that— that the submission of a contribution to the National	2

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Inventors Council and by that Council to a defense agency
 shall constitute proof of communication.

3 (1) in the case of a patented invention, proof of the issuance of a patent thereon shall constitute proof 4 5 of disclosure of such invention to a defense agency; and (2) in the case of an invention described in a 6، $\overline{7}$ patent application which has been duly filed and has \mathbf{S} been placed under secrecy pursuant to any provision of 9 law, proof of access to such application by any officer or employee of any defense agency shall constitute proof 10 11 of disclosure of such invention to such agency.

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12 (b) In any proceeding under this Act, the respondent 13 defense agency or agencies shall be entitled to assert any legal or equitable defense which could be asserted by the 1415United States in any suit brought by the applicant against the United States for judicial relief on account of the use 1617of the invention in question by the United States, except 18that any law to the contrary notwithstanding, if the Board 19 finds that the contributor communicated the contribution and 20as a result thereof it was used, the Board may recommend 21an award.

(1) the worth of such invention shall be measured
by its contribution to the needs of the national defense,
and not by the advance it makes in the field to which it
pertains;

1 (2) the validity of any patent issued to the inventor $\mathbf{2}$ for such invention shall be presumed in the absence of 3 competent proof of the invalidity of such patent; and 4 (3) proof that the disclosure made by the inventor $\mathbf{5}$ to any defense agency was sufficiently specific to permit 6 the making or practicing of such invention shall con-7 stitute proof of the actual reduction of such invention to 8 practice: 9 (e) Payment by the United States of the cost, in whole 10 or in part, of developing an invention shall not bar the mak-11 ing of an award under this Act to the inventor thereof, but 12in In determining the amount of any such award consider-13ation shall be given to-14 (1) The novelty, originality, and utility of the con-15 tribution; -16 (1) (2) the extent to which such development was . 17 made at the expense of the inventor contributor, and the - 18 extent to which such development was made at the ± 1.9 expense of the United States; 20(2) (3) the extent to which the inventor contribu-21tor has benefited and will benefit or reasonably can be 22expected to benefit through the commercial exploitation 23of such invention in consequence of development made at -24 the expense of the United States; and contribution: . 25 (3) (4) the extent to which the inventor contribu-

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tor has been denied the benefits of commercial exploita tion of such invention contribution in consequence of any
 secrecy restrictions imposed by the United States.
 States; and

5(5) The extent to which the contributor has been 6 compensated for said contribution by the United States. $\mathbf{7}$ (d) If, in any proceeding under this Act, it shall appear , 8 to the Board that more than one inventor contributor is en-9 titled to compensation with respect to the same invention 10 contribution the Board shall ascertain and determine the ¹¹ interests of each such inventor, contributor and shall recom-12mend the division of the award, in such proportions as it 13shall deem equitable, among all persons whom it shall find 14 to be entitled to share therein.

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PAYMENT OF AWARDS

SEC. 8. (a) Any award made pursuant to this Act
may be paid in a single payment or by such periodic payments as the Board may recommend.

(b) Awards so made shall be paid from funds appropriated to the defense agency principally interested in the invention contribution for which such award is made, as determined by the Board, and may be paid from any funds appropriated to such agency which are available for the procurement of equipment or supplies incorporating such invention contribution or resulting from the practice of such invention contribution. If the head of the defense agency
concerned certificates that funds are not available to such
agency for the payment of any such award, the Secretary
shall include in his budget estimate for the Department for
the next fiscal year an appropriate item for the payment of
such award.

(c) No award made under this Act shall be paid until
each person entitled to share therein has executed a release,
in such form as the Secretary shall approve, by which such
person surrenders, for himself and all others holding rights
from him, all further claims against the United States for
compensation with respect to the invention contributions for
which such award is made.

14 (d) No award shall be paid under this Act to any 15 inventor contributor or with respect to any invention contribu-16 tion in any amount exceeding \$75,000 until such award 17 has been transmitted to and approved by the Congress. 18 The approval of the Congress to any such award shall 19 be deemed to have been granted upon the expiration 20 of the first period of one hundred and twenty calendar 21 days six months of continuous session of the Congress 22following the date on which such award is transmitted 23to it for approval, but only if prior to the expiration of such 24period there has not been passed a concurrent resolution 25disapproving such award or approving such award in a 26reduced amount or subject to different conditions. If within

1	such period any such resolution is passed authorizing payment
2	of such award in a reduced amount or subject to different
3	conditions, payment of such award may be made in con-
4	formity with the terms of such resolution.
5	PROCEEDINGS UNDER OTHER STATUTES
6	SEC. 9. (a) Nothing contained in this Act shall-
7	(1) prevent any department or defense agency of
8	the United States from making any payment to any
9	inventor contributor pursuant to any other provision of
10	law; or
11	(2) bar any inventor from prosecuting any suit in
12	the Court of Claims pursuant to section 1498 of title 28
13	of the United States Code with respect to any invention,
. 14	or from recovering judgment in any such suit.
15	(b) No inventor shall be entitled to receive any award
16	pursuant to this Act with respect to any invention
17	(1) for which he has received any compensation
18	-(other than salary received for services rendered as an
19	officer or employee of the Government) under any other
20	provision of law; or
21	(2) with respect to which he has instituted any
$2\dot{2}$	suit in the Court of Claims for compensation pursuant to
-23	section 1498 of title 28 of the United States Code bar
24	any contributor from prosecuting any suit under any
25	other provision of law.

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