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with JCS 2010*~~TOP SECRET~~

24 May 1950

MEMORANDUM FOR: Lt Col. H.H. Towler, USAF
 Lt Col. R.E. Brown, USA
 CDR S. Vertolet, USN

Subject: Revised Tentative Statement of Views of the Army,
 Navy and Air Force Members of Ad Hoc Committee
 Appointed by AFSAO to Consider Basic Principles
 contained in AFSAO 25/68.

1. Inclosed is a revised tentative statement of the views
 which, it is understood, you held with respect to the basic
 principles set forth in AFSAO 25/68 at the last meeting of the
 ad hoc committee on 23 May 1950.

J.W. WENGER
 Captain, U.S. Navy
 Chairman, Ad Hoc Committee

Inclosure - 1

1. Revised Tentative Statement of Views
 of the Army, Navy and Air Force Members
 of Ad Hoc Committee.

CC: AFSA-14

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24 May 1950

REVISED

TENTATIVE STATEMENT OF VIEWS OF THE ARMY, NAVY AND
AIR FORCE MEMBERS OF AD HOC COMMITTEE APPOINTED
BY AFSAO TO CONSIDER BASIC PRINCIPLES
CONTAINED IN AFSAO 25/48

Reference: Inclosure "C" to AFSAO 25/48

In recommending the following principles, it is recognized that in certain cases they are in conflict with intra-Service directives.

63. Maximum consolidation of effort and the avoidance of unnecessary duplication of effort are basic tenets of JCS 2010.

OK
ARMY, NAVY AND AIR FORCE VIEW: Insert the word "effective" before the word "consolidation".

64. The Services must rely to the greatest possible ^{practicable} extent upon AFSA for the satisfaction of their vital COMINT needs for combat purposes, as well as for others.

OK
ARMY, NAVY, AND AIR FORCE VIEW: Substitute the word "practicable" for the word "possible" in the first line and delete all after the word "needs".

cont. Summary of the U.S.
65. All ["Center"] processing for the production of information within the [ZI] shall be done by AFSA. [Therefore, whenever intercept traffic must be passed to a central unit in the ZI for processing, that unit shall be AFSA and none other.] *2/7*

ARMY AND NAVY VIEW: Acceptable.

no!
AIR FORCE VIEW: Substitute the word "major" for the word "center" in the first line, and insert "major" before the word "processing" in the third line. (Air Force will endeavor to define the word "major").

66. Where "Center" processing outside the ZI is necessary in support of a joint or unified command it shall be accomplished by, or under the operational control of, AFSA.

*OK
with
addition*

*with the
original for
final agreement
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AIR FORCE VIEW: Substitute the word "major" for "center" in the first line.

ARMY, NAVY AND AIR FORCE VIEW: Insert a comma after the word "accomplished" in the second line and after this comma add the phrase, "with due regard for local command requirements,".

ARMY VIEW: Agree in principle with AFSA control of such units.

67. ^{An} [The] individual Services may only undertake processing for the production of information with ^{which} fulfills all of the following conditions:

a. The information is needed to meet an actual operational requirement of a particular Service commander, ~~and~~.

b. The time element requires that the information be produced at or near the point-of-intercept if it is to be of any operational value to the commander requiring it, and

(c. Production of the required information is within ^{the} ~~the~~ CAPABILITY of the available mobile activity at or near the point-of-intercept.) ^{summarized}

ARMY AND NAVY VIEW: Delete the words "production of" in the second line, and in place of these words insert the words "purpose of producing."

NAVY VIEW: Original wording acceptable.

AIR FORCE VIEW: Reword as follows:

67. Normally the individual Services may will only undertake processing for the production of information which fulfills both of the following conditions:

a. The information is needed to meet an actual the operational requirements of a particular Service commander, ~~and~~

b. The time or command element requires that the information be produced at or near the point-of-intercept by the Service cryptologic effort if it is to be of any operational value to the commander requiring it.

68. Other than for operations in accordance with paragraph 67 above, the Services may maintain COMINT activities within the SI solely for training for such operations, for performing necessary intercept, and for the administration and control of these authorized activities as may be required.

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AIR FORCE VIEW: Acceptable if Air Force version of para. 67 is approved.

ARMY AND NAVY VIEW: Acceptable.

69. The burden of avoiding unnecessary duplication of effort rests upon the Services.

? → *with respect to AFSA tasks*
ARMY, NAVY AND AIR FORCE VIEW: After the word "effort" insert the phrase "with respect to AFSA tasks".

70. Duplication of effort exists when a Service undertakes COMINT tasks which AFSA, acting within its governing Joint Chiefs of Staff Directives,

a. is already accomplishing, or

b. could accomplish with no greater additional effort than that applied by the Services, and

with essentially the same prospects and/or results to the intelligence consumer.

ARMY, NAVY AND AIR FORCE VIEW: Rework as follows:

as rigorous
70. Duplication of effort exists when a Service or AFSA undertakes COMINT tasks which AFSA, acting within its their governing Joint Chiefs of Staff directives,

a. One or the other is already accomplishing, or

b. could accomplish with no greater additional effort than that applied by the service agency primarily concerned, and with essentially the same prospects for and/or results to the intelligence consumer. (Note: During the formative period of an authorized Service effort, AFSA accomplishment of a service combat problem does not constitute a prohibition of Service action when the service concerned has reached a state of technical excellence which permits its assumption of the problem.)

?
Purpose clear
71. Except as provided above, additional COMINT effort in support of a Service's primary military function, beyond its normal or common AFSA commitment, shall be applied through AFSA. These additional personnel and facilities shall be employed as intended, or as otherwise agreeable to the Service concerned.

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ARMY, NAVY AND AIR FORCE VIEW: At the end of the first sentence insert the phrase, "if the task is AFSA's responsibility or the Service has requested such action."

72. Mobile intercept facilities shall normally perform missions received from AFSA. (The limitations of this provision represented in the word "normally" are specified in paragraphs 74 and 75 below).

AIR FORCE AND NAVY VIEW: This paragraph should be reworded as follows:

72. Mobile intercept facilities shall normally perform missions received from AFSA when such facilities have been provided for AFSA use through AFSA approved AFSA-Service agreements. (The limitations of this provision represented in the word "normally" are specified in paragraphs 74 and 75 below).

ARMY, AIR FORCE AND NAVY VIEW: Acceptable with deletion of "AFSA approved."

73. In assigning missions to mobile intercept facilities, AFSA shall:

a. Inform the individual Service cryptologic organizations of AFSA assignments made to their units;

b. Insure that the assignments (1) reflect the current operational requirements of the commander to which the mobile facility is assigned, and (2), satisfy the routine on-the-job training requirements of the intercept unit and also the attached analytic unit, if any.

AIR FORCE AND NAVY VIEW: Reword as follows:

73. In assigning missions to mobile intercept facilities assigned for AFSA use, AFSA shall:

a. Inform the individual Service cryptologic organizations of AFSA assignments made to their units;

b. Insure that the assignments (1) reflect the current operational requirements of the commander to which the mobile facility is assigned, and (2) satisfy the routine on-the-job training requirements of the intercept unit and also the attached analytic unit, if any.

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ARMY VIEW: AFSA shall assign missions to mobile intercept facilities in accordance with AFSA Service agreements.

74. In an actual operational emergency the field commander may utilize his attached mobile unit(s) in the manner which he considers necessary. (If mobile facilities are diverted from AFSA missions under such circumstances, AFSA will be immediately notified.)

ARMY, NAVY AND AIR FORCE VIEW: Acceptable.

75. Whenever, in the opinion of a field commander or of the individual Service cryptologic organization, the AFSA assignments fail to satisfy the provision of paragraph 73 above, but no actual operational emergency exists, the Director, AFSA, shall be so advised. If such action as Director, AFSA, is able to take is not satisfactory to the individual Service Cryptologic organizations, the latter shall so state; and the Director, AFSA, shall immediately report the matter to the AFSAO.

ARMY, NAVY AND AIR FORCE VIEW: Need for this paragraph is questionable.

76. AFSA's operational control of intercept facilities, both fixed and mobile, normally shall be direct. Where departures from this principle can be made without detriment to its primary mission, AFSA may exercise control through the Service COMINT organizations in order to afford them necessary unit training.

AIR FORCE AND NAVY VIEW: After the word "facilities" in first line insert the words "allocated for its use."

NAVY VIEW: In second line of the paragraph, the word "direct" is questionable.

77. AFSA must supply to all processing and intercept units the essential basic technical information and guidance for their operations.

ARMY, NAVY AND AIR FORCE VIEW: Acceptable.

78. There should be a liberal assignment of military personnel to AFSA, particularly for the performance of problems of special Service interest, in order to:

A. Facilitate the rotation of personnel between individual Service activities and AFSA,

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b. Promote optimum training for war, and provide a nucleus of experienced personnel for expansion of field activities.

d. Increase the effectiveness of AFSA's technical support of individual Service COMINT activities.

e. Assure the application of general service background to important military problems in AFSA.

f. Give the Services greater assurance of proper military guidance and treatment of their problems in AFSA.

AIR FORCE VIEW: Commencing on the second line, delete the portion beginning with the word "particularly" and ending on the next line with the word "interest".

ARMY, NAVY AND AIR FORCE VIEW: This paragraph should be deleted and included in AFSAAC 24/58.

79. Exercises in mobility by the mobile intercept units shall be as determined by the individual Service organization or the field commander concerned. As much advance notice of such exercises as practicable shall be given Director, AFSA, who shall inform AFSAAC if such exercises have a significant adverse effect upon AFSA operations.

ARMY, NAVY AND AIR FORCE VIEW: In the first line insert the word "training" before the word "exercises" and delete the words "in mobility". At the beginning of the second sentence insert the phrase, "when AFSA allocated facilities are involved,".